B-Engrossed
House Bill 4014

Ordered by the Senate February 21
Including House Amendments dated February 6 and Senate Amendments dated February 21

Sponsored by Representatives POST, CLEM; Representative EVANS (Preession filed.)

SUMMARY
The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Exempts dog training facilities from state structural specialty codes.

Provides that lawful units of land whose property lines are relocated by certain judgments remain lawful units. Prohibits requiring additional validating procedures or denying permits because of judicial boundary changes.

Requires State Department of Energy to, no later than September 15, 2020, provide report to Legislative Assembly on disposal of radioactive waste in Oregon.


Authorizes county to allow owner of lot or parcel within rural residential zone to construct one accessory dwelling unit on lot or parcel, subject to certain restrictions. Specifies that single-family dwelling and accessory dwelling on same lot or parcel are considered single unit for purposes of calculating exemptions from ground water rights requirements.

Declares emergency, effective on passage.

A BILL FOR AN ACT
Relating to use of land; creating new provisions; amending ORS 92.017, 455.315, 469.300 and 469.525; and declaring an emergency.

Be It Enacted by the People of the State of Oregon:

SECTION 1. ORS 455.315 is amended to read:

455.315. (1) The provisions of this chapter do not authorize the application of a state structural specialty code to any agricultural building, agricultural grading [or], equine facility or dog training facility.

(2) As used in this section:

(a) “Agricultural building” means a structure located on a farm or forest operation and used for:

(A) Storage, maintenance or repair of farm or forestry machinery and equipment;

(B) The raising, harvesting and selling of crops or forest products;

(C) The feeding, breeding, management and sale of, or the produce of, livestock, poultry, fur-bearing animals or honeybees;

(D) Dairying and the sale of dairy products; or

(E) Any other agricultural, forestry or horticultural use or animal husbandry, or any combination thereof, including the preparation and storage of the produce raised on the farm for human use and animal use, the preparation and storage of forest products and the disposal, by marketing or otherwise, of farm produce or forest products.

NOTE: Matter in boldfaced type in an amended section is new; matter in italic and bracketed is existing law to be omitted.

New sections are in boldfaced type.

LC 211
(b) “Agricultural building” does not mean:
   (A) A dwelling;
   (B) A structure used for a purpose other than growing plants in which 10 or more persons are
       present at any one time;
   (C) A structure regulated by the State Fire Marshal pursuant to ORS chapter 476;
   (D) A structure used by the public; or
   (E) A structure subject to sections 4001 to 4127, United States Code (the National Flood
(c) “Agricultural grading” means grading related to a farming practice as defined in ORS 30.930.
(d) “Dog training facility” means a farm building used for dog training classes or testing
    trials permitted under ORS 215.213 (1)(z) or 215.283 (1)(x) in which no more than 10 persons
    are present at any one time.
    (e)(A) “Equine facility” means a building located on a farm and used by the farm owner
         or the public for:
            (i) Stabling or training equines; or
            (ii) Riding lessons and training clinics.
    (B) “Equine facility” does not mean:
        (i) A dwelling;
        (ii) A structure in which more than 10 persons are present at any one time;
        (iii) A structure regulated by the State Fire Marshal pursuant to ORS chapter 476; or
        (iv) A structure subject to sections 4001 to 4127, United States Code (the National
(3) Notwithstanding the provisions of subsection (1) of this section, incorporated cities may
    regulate agricultural buildings, [and] equine facilities and dog training facilities within their
    boundaries pursuant to this chapter.

SECTION 2. ORS 92.017 is amended to read:
92.017. (1) A lawfully created lot or parcel [lawfully created shall remain] remains a discrete
lot or parcel[,] unless the lot or parcel lines are vacated or the lot or parcel is further divided[,] as
provided by law.
(2) A lawfully created unit of land remains a lawfully established unit of land following
a judgment of a circuit court that relocates a property line of the unit of land if the judgment:
   (a) Resolves a boundary line dispute between two adverse parties, including claims
       brought under ORS 105.005, 105.605, 105.620 or 105.705;
   (b) Adjudicates the parties’ respective rights to title and possession of the property to
       the relocated property line;
   (c) Includes a legal description of the relocated property line;
   (d) Is a final judgment for which the time to appeal has expired without any party filing
       an appeal and that is not subject to further appeal or review;
   (e) Is recorded in the office of the county clerk; and
   (f) Does not create an additional lot or parcel.
(3) Subsection (2) of this section applies without regard to whether:
   (a) The relocated property line could have been lawfully established without the existence
       of the judgment through a property line adjustment, the subdividing or partitioning of prop-
       erty or under other procedures authorized by a city or county.
(b) Either party to the judgment subsequently has the property line relocation validated by a process under ORS 92.010 to 92.192 that would cause a property line adjustment or an adjustment to a plat of a subdivision or partition.

c) Any unit of land would comply with minimum lot or parcel sizes, including under ORS 92.192.

(4) Applications for permits, including those defined under ORS 215.402 or 227.160 or ORS chapter 455, must be decided based upon the property lines as relocated under subsection (2) of this section and may not be denied based solely upon the judgment.

SECTION 3. The amendments to ORS 92.017 by section 2 of this 2020 Act apply to relocations of property lines by judgments of a circuit court that were entered before, on or after the effective date of this 2020 Act.

SECTION 4. No later than September 15, 2020, the State Department of Energy shall provide a report to the Legislative Assembly on the disposal of radioactive waste in Oregon. The report shall include:

(1) A description of the events and circumstances surrounding the recent disposal of radioactive waste by Oilfield Waste Logistics, Inc., in a facility in Oregon, including a discussion of the key causal factors in the occurrence of the disposal events;

(2) A description of actions that the State Department of Energy has taken or plans to take to prevent reoccurrence of disposal of radioactive waste in Oregon, including a discussion of related activities by the department and the plans of the department for an enhanced enforcement program;

(3) A description of the required funding amounts and potential funding options to support an enhanced enforcement program to prevent the disposal of radioactive waste in Oregon; and

(4) Recommendations for any potential legislative changes necessary to:

(a) Prevent occurrences of the disposal of radioactive waste in Oregon in violation of law;

(b) Address the enforcement provisions set forth in section 8 of this 2020 Act and any other enforcement authority available to, or that should be made available to, the State Department of Energy or the Energy Facility Siting Council to address the disposal of radioactive waste in Oregon; and

(c) Modify or develop requirements for the notification of local governments and federally recognized Indian tribes that may be affected by occurrences of the disposal of radioactive waste in Oregon in violation of law.

SECTION 5. ORS 469.300 is amended to read:

469.300. As used in ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 469.992, unless the context requires otherwise:

(1) “Applicant” means any person who makes application for a site certificate in the manner provided in ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 469.992.

(2) “Application” means a request for approval of a particular site or sites for the construction and operation of an energy facility or the construction and operation of an additional energy facility upon a site for which a certificate has already been issued, filed in accordance with the procedures established pursuant to ORS 469.300 to 469.563, 469.590 to 469.619, 469.930 and 469.992.

(3) “Associated transmission lines” means new transmission lines constructed to connect an energy facility to the first point of junction of such transmission line or lines with either a power distribution system or an interconnected primary transmission system or both or to the Northwest
Power Grid.

(4) “Average electric generating capacity” means the peak generating capacity of the facility divided by one of the following factors:
(a) For wind facilities, 3.00;
(b) For geothermal energy facilities, 1.11; or
(c) For all other energy facilities, 1.00.
(5) “Combustion turbine power plant” means a thermal power plant consisting of one or more fuel-fired combustion turbines and any associated waste heat combined cycle generators.
(6) “Construction” means work performed on a site, excluding surveying, exploration or other activities to define or characterize the site, the cost of which exceeds $250,000.
(7) “Council” means the Energy Facility Siting Council established under ORS 469.450.
(8) “Department” means the State Department of Energy created under ORS 469.030.
(9) “Director” means the Director of the State Department of Energy appointed under ORS 469.040.
(10) “Electric utility” means persons, regulated electrical companies, people’s utility districts, joint operating agencies, electric cooperatives, municipalities or any combination thereof, engaged in or authorized to engage in the business of generating, supplying, transmitting or distributing electric energy.
(11)(a) “Energy facility” means any of the following:
(A) An electric power generating plant with a nominal electric generating capacity of 25 mega-watts or more, including but not limited to:
   (i) Thermal power;
   (ii) Combustion turbine power plant; or
   (iii) Solar thermal power plant.
(B) A nuclear installation as defined in this section.
(C) A high voltage transmission line of more than 10 miles in length with a capacity of 230,000 volts or more to be constructed in more than one city or county in this state, but excluding:
   (i) Lines proposed for construction entirely within 500 feet of an existing corridor occupied by high voltage transmission lines with a capacity of 230,000 volts or more;
   (ii) Lines of 57,000 volts or more that are rebuilt and upgraded to 230,000 volts along the same right of way; and
   (iii) Associated transmission lines.
(D) A solar photovoltaic power generation facility using more than:
   (i) 160 acres located on high-value farmland as defined in ORS 195.300;
   (ii) 1,280 acres located on land that is predominantly cultivated or that, if not cultivated, is predominantly composed of soils that are in capability classes I to IV, as specified by the National Cooperative Soil Survey operated by the Natural Resources Conservation Service of the United States Department of Agriculture; or
   (iii) 1,920 acres located on any other land.
(E) A pipeline that is:
   (i) At least six inches in diameter, and five or more miles in length, used for the transportation of crude petroleum or a derivative thereof, liquefied natural gas, a geothermal energy form in a liquid state or other fossil energy resource, excluding a pipeline conveying natural or synthetic gas;
   (ii) At least 16 inches in diameter, and five or more miles in length, used for the transportation of natural or synthetic gas, but excluding:
(I) A pipeline proposed for construction of which less than five miles of the pipeline is more than 50 feet from a public road, as defined in ORS 368.001; or

(II) A parallel or upgraded pipeline up to 24 inches in diameter that is constructed within the same right of way as an existing 16-inch or larger pipeline that has a site certificate, if all studies and necessary mitigation conducted for the existing site certificate meet or are updated to meet current site certificate standards; or

(iii) At least 16 inches in diameter and five or more miles in length used to carry a geothermal energy form in a gaseous state but excluding a pipeline used to distribute heat within a geothermal heating district established under ORS chapter 523.

(F) A synthetic fuel plant which converts a natural resource including, but not limited to, coal or oil to a gas, liquid or solid product intended to be used as a fuel and capable of being burned to produce the equivalent of two billion Btu of heat a day.

(G) A plant which converts biomass to a gas, liquid or solid product, or combination of such products, intended to be used as a fuel and if any one of such products is capable of being burned to produce the equivalent of six billion Btu of heat a day.

(H) A storage facility for liquefied natural gas constructed after September 29, 1991, that is designed to hold at least 70,000 gallons.

(I) A surface facility related to an underground gas storage reservoir that, at design injection or withdrawal rates, will receive or deliver more than 50 million cubic feet of natural or synthetic gas per day, or require more than 4,000 horsepower of natural gas compression to operate, but excluding:

(i) The underground storage reservoir;

(ii) The injection, withdrawal or monitoring wells and individual wellhead equipment; and

(iii) An underground gas storage reservoir into which gas is injected solely for testing or reservoir maintenance purposes or to facilitate the secondary recovery of oil or other hydrocarbons.

(J) An electric power generating plant with an average electric generating capacity of 50 megawatts or more if the power is produced from geothermal or wind energy at a single energy facility or within a single energy generation area.

(b) “Energy facility” does not include a hydroelectric facility or an energy facility under paragraph (a)(A)(iii) or (D) of this subsection that is established on the site of a decommissioned United States Air Force facility that has adequate transmission capacity to serve the energy facility.

(12) “Energy generation area” means an area within which the effects of two or more small generating plants may accumulate so the small generating plants have effects of a magnitude similar to a single generating plant of 35 megawatts average electric generating capacity or more. An “energy generation area” for facilities using a geothermal resource and covered by a unit agreement, as provided in ORS 522.405 to 522.545 or by federal law, shall be defined in that unit agreement. If no such unit agreement exists, an energy generation area for facilities using a geothermal resource shall be the area that is within two miles, measured from the electrical generating equipment of the facility, of an existing or proposed geothermal electric power generating plant, not including the site of any other such plant not owned or controlled by the same person.

(13) “Extraordinary nuclear occurrence” means any event causing a discharge or dispersal of source material, special nuclear material or by-product material as those terms are defined in ORS 453.605, from its intended place of confinement off-site, or causing radiation levels off-site, that the United States Nuclear Regulatory Commission or its successor determines to be substantial and to have resulted in or to be likely to result in substantial damages to persons or property off-site.
(14) “Facility” means an energy facility together with any related or supporting facilities.

(15) “Geothermal reservoir” means an aquifer or aquifers containing a common geothermal fluid.

(16) “Local government” means a city or county.

(17) “Nominal electric generating capacity” means the maximum net electric power output of an energy facility based on the average temperature, barometric pressure and relative humidity at the site during the times of the year when the facility is intended to operate.

(18) “Nuclear incident” means any occurrence, including an extraordinary nuclear occurrence, that results in bodily injury, sickness, disease, death, loss of or damage to property or loss of use of property due to the radioactive, toxic, explosive or other hazardous properties of source material, special nuclear material or by-product material as those terms are defined in ORS 453.605.

(19) “Nuclear installation” means any power reactor, nuclear fuel fabrication plant, nuclear fuel reprocessing plant, waste disposal facility for radioactive waste, and any facility handling that quantity of fissionable materials sufficient to form a critical mass. “Nuclear installation” does not include any such facilities that are part of a thermal power plant.

(20) “Nuclear power plant” means an electrical or any other facility using nuclear energy with a nominal electric generating capacity of 25 megawatts or more, for generation and distribution of electricity, and associated transmission lines.

(21) “Person” means an individual, partnership, joint venture, private or public corporation, association, firm, public service company, political subdivision, municipal corporation, government agency, people’s utility district, or any other entity, public or private, however organized.

(22) “Project order” means the order, including any amendments, issued by the State Department of Energy under ORS 469.330.

(23)(a) “Radioactive waste” [means] includes all material which is discarded, unwanted or has no present lawful economic use, and contains mined or refined naturally occurring isotopes, accelerator produced isotopes and by-product material, source material or special nuclear material as those terms are defined in ORS 453.605. [The term does not include those radioactive materials identified in OAR 345-50-020, 345-50-025 and 345-50-035, adopted by the council on December 12, 1978, and revised periodically for the purpose of adding additional isotopes which are not referred to in OAR 345-50 as presenting no significant danger to the public health and safety.]

(b) [Notwithstanding paragraph (a) of this subsection,] “Radioactive waste” does not include:

(A) Materials identified by the council by rule as presenting no significant danger to the public health and safety.

(B) Uranium mine overburden or uranium mill tailings, mill wastes or mill by-product materials as those terms are defined in Title 42, United States Code, section 2014, on June 25, 1979.

(24) “Related or supporting facilities” means any structure, proposed by the applicant, to be constructed or substantially modified in connection with the construction of an energy facility, including associated transmission lines, reservoirs, storage facilities, intake structures, road and rail access, pipelines, barge basins, office or public buildings, and commercial and industrial structures. “Related or supporting facilities” does not include geothermal or underground gas storage reservoirs, production, injection or monitoring wells or wellhead equipment or pumps.

(25) “Site” means any proposed location of an energy facility and related or supporting facilities.

(26) “Site certificate” means the binding agreement between the State of Oregon and the applicant, authorizing the applicant to construct and operate a facility on an approved site, incorporating all conditions imposed by the council on the applicant.

(27) “Thermal power plant” means an electrical facility using any source of thermal energy with
a nominal electric generating capacity of 25 megawatts or more, for generation and distribution of
electricity, and associated transmission lines, including but not limited to a nuclear-fueled,
geothermal-fueled or fossil-fueled power plant, but not including a portable power plant the principal
use of which is to supply power in emergencies. “Thermal power plant” includes a nuclear-fueled
thermal power plant that has ceased to operate.

(28) “Transportation” means the transport within the borders of the State of Oregon of radio-
active material destined for or derived from any location.

(29) “Underground gas storage reservoir” means any subsurface sand, strata, formation, aquifer,
cavern or void, whether natural or artificially created, suitable for the injection, storage and with-
drawal of natural gas or other gaseous substances. “Underground gas storage reservoir” includes a
pool as defined in ORS 520.005.

(30) “Utility” includes:
(a) A person, a regulated electrical company, a people’s utility district, a joint operating agency,
an electric cooperative, municipality or any combination thereof, engaged in or authorized to engage
in the business of generating, transmitting or distributing electric energy;
(b) A person or public agency generating electric energy from an energy facility for its own
consumption; and
(c) A person engaged in this state in the transmission or distribution of natural or synthetic gas.

(31) “Waste disposal facility” means a geographical site in or upon which radioactive waste is
held or placed but does not include a site at which radioactive waste used or generated pursuant
to a license granted under ORS 453.635 is stored temporarily, a site of a thermal power plant used
for the temporary storage of radioactive waste from that plant for which a site certificate has been
issued pursuant to this chapter or a site used for temporary storage of radioactive waste from a
reactor operated by a college, university or graduate center for research purposes and not con-
ected to the Northwest Power Grid. As used in this subsection, “temporary storage” includes
storage of radioactive waste on the site of a nuclear-fueled thermal power plant for which a site
certificate has been issued until a permanent storage site is available by the federal government.

SECTION 6. ORS 469.525 is amended to read:

469.525. (1) Notwithstanding any other provision of this chapter, no waste disposal facility for
any radioactive waste shall be established, operated or licensed within this state, except as follows:

[(1)] (a) Wastes generated before June 1, 1981, through industrial or manufacturing processes
which contain only naturally occurring radioactive isotopes which are disposed of at sites approved
by the Energy Facility Siting Council in accordance with ORS 469.375.

[(2)] (b) Medical, industrial and research laboratory wastes contained in small, sealed, discrete
containers in which the radioactive material is dissolved or dispersed in an organic solvent or bi-
ological fluid for the purpose of liquid scintillation counting and experimental animal carcasses shall
be disposed of or treated at a hazardous waste disposal facility licensed by the Department of En-
vironmental Quality and in a manner consistent with rules adopted by the Department of Environ-
mental Quality after consultation with and approval by the Oregon Health Authority.

[(3)] (c) Maintenance of radioactive coal ash at the site of a thermal power plant for which a
site certificate has been issued pursuant to this chapter shall not constitute operation of a waste
disposal facility so long as such coal ash is maintained in accordance with the terms of the site
certificate as amended from time to time as necessary to protect the public health and safety.

(2) The Energy Facility Siting Council shall, in accordance with the applicable provisions
of ORS chapter 183, adopt standards and rules as necessary to prevent the disposal of ra-
dioactive waste in Oregon.

SECTION 7. Section 8 of this 2020 Act is added to and made a part of ORS 469.300 to 469.619.

SECTION 8. (1) The Director of the State Department of Energy or the Energy Facility Siting Council may obtain from persons all necessary records or information to carry out and enforce ORS 469.525, 469.550 (3) and 469.607. In obtaining information under this subsection, the director or the council, with the written consent of the Governor, may subpoena witnesses, material and relevant books, papers, accounts, records and memoranda, may administer oaths and may cause the depositions of persons residing within or without Oregon to be taken in the manner prescribed for depositions in civil actions in circuit courts.

(2) The director or the council may require a person to take corrective actions as necessary to correct a past violation of ORS 469.525, 469.550 (3) or 469.607 or to ensure future compliance with ORS 469.525, 469.550 (3) or 469.607 or rules adopted for the purposes of carrying out ORS 469.525, 469.550 (3) or 469.607. The director or the council shall coordinate with the Department of Environmental Quality prior to ordering any corrective actions under this subsection.

(3)(a) At any reasonable time, an employee of or a duly authorized and identified representative of the State Department of Energy may enter upon, inspect and obtain samples from any public or private property, premises or place for the purpose of determining compliance with ORS 469.525, 469.550 (3) or 469.607 or rules adopted for the purposes of carrying out ORS 469.525, 469.550 (3) or 469.607.

(b) If a person refuses to comply with this subsection, the department or a duly authorized and identified representative of the department may obtain a warrant or subpoena to allow the entry, inspection or sampling authorized by this subsection.

SECTION 9. Section 10 of this 2020 Act is added to and made a part of ORS chapter 215.

SECTION 10. (1) As used in this section:

(a) “Accessory dwelling unit” has the meaning given that term in ORS 215.501.

(b) “Area zoned for rural residential use” has the meaning given that term in ORS 215.501.

(c) “Single-family dwelling” has the meaning given that term in ORS 215.501.

(d) “Vacation occupancy” has the meaning given that term in ORS 90.100.

(2) Consistent with a county's comprehensive plan, a county may allow an owner of a lot or parcel within an area zoned for rural residential use to construct one accessory dwelling unit on the lot or parcel, provided:

(a) The lot or parcel is not located within an area designated as an urban reserve as defined in ORS 195.137;

(b) The lot or parcel is at least two acres in size;

(c) One single-family dwelling is sited on the lot or parcel;

(d) The existing single-family dwelling property on the lot or parcel is not subject to an order declaring it a nuisance or subject to any pending action under ORS 105.550 to 105.600;

(e) The accessory dwelling unit will comply with all applicable laws and regulations relating to sanitation and wastewater disposal and treatment;

(f) The accessory dwelling unit will not include more than 900 square feet of useable floor area;

(g) The accessory dwelling unit will be located no farther than 100 feet from the existing
single-family dwelling:

(h) If the water supply source for the accessory dwelling unit or associated lands or
gardens will be a well using water under ORS 537.545 (1)(b) or (d), no portion of the lot or
parcel is within an area in which new or existing ground water uses under ORS 537.545 (1)(b)
or (d) have been restricted by the Water Resources Commission;

(i) No portion of the lot or parcel is within a designated area of critical state concern;

(j) The lot or parcel is within a rural fire protection district organized under ORS chapter
478;

(k) The lot or parcel and accessory dwelling unit comply with rules of the State Board
of Forestry under ORS 477.015 to 477.061; and

(L) Statewide wildfire risk maps have been approved and the accessory dwelling unit
complies with the Oregon residential specialty code relating to wildfire hazard mitigation for
the mapped area.

(3)(a) A county may not permit both the existing single-family dwelling and the accessory
dwelling unit allowed under this section to be used simultaneously for vacation occupancy:

(A) During more than one week per year; and

(B) Unless the county has been notified in advance.

(b) If a county allows the use of an accessory dwelling unit for vacation occupancy, the
county may impose conditions including:

(A) Requiring the owner to use the existing single-family dwelling as a primary residence.

(B) Requiring neighbor notification.

(C) Requiring a local point of contact for vacation occupants and neighbors.

(D) Registration with the county.

(4) A county that allows construction of an accessory dwelling unit under this section
may not approve:

(a) A subdivision, partition or other division of the lot or parcel so that the existing
single-family dwelling is situated on a different lot or parcel than the accessory dwelling unit.

(b) Construction of an additional accessory dwelling unit on the same lot or parcel.

(5) A county may require that an accessory dwelling unit constructed under this section
be served by the same water supply source or water supply system as the existing single-
family dwelling. If the accessory dwelling unit is served by a well, the construction of the
accessory dwelling unit shall maintain all setbacks from the well required by the Water Re-
sources Commission or Water Resources Department.

(6) An existing single-family dwelling and an accessory dwelling unit allowed under this
section are considered a single unit for the purposes of calculating exemptions under ORS
537.545 (1).

(7) Nothing in this section requires a county to allow any accessory dwelling units in
areas zoned for rural residential use or prohibits a county from imposing any additional re-
strictions on accessory dwelling units in areas zoned for rural residential use, including re-
strictions on the construction of garages and outbuildings that support an accessory dwelling
unit.

SECTION 11. This 2020 Act being necessary for the immediate preservation of the public
peace, health and safety, an emergency is declared to exist, and this 2020 Act takes effect
on its passage.