
MEMORANDUM

Legislative Fiscal Office
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To: *Education Subcommittee*

From: *Krista McDowell, Legislative Fiscal Office*
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Date: June 4, 2015

Subject: *SB 475*
Work Session Recommendations

SB 475 - A relates to youth care centers. The bill expands educational services provided by Juvenile Detention Education Program to include juveniles in youth care centers within detention facilities.

The bill previously had a public hearing in the Joint Ways and Means Subcommittee on Education on May 28, 2015.

The bill does not change the total State School Fund formula revenue however will cause a shift in the distributions of the revenues. The estimated shift in State School Funds is roughly \$161,782 for the 2015-17 biennium. No additional funding appropriation is needed for this bill.

Measure

The measure is recommended to be moved to the full Committee on Joint Ways and Means.

Motion: Move SB 475 to the full committee with a “do pass” recommendation.

Assignment of Carriers

Full: _____

1st Chamber: _____

2nd Chamber: _____

FISCAL IMPACT OF PROPOSED LEGISLATION**Measure: SB 475**Seventy-Eighth Oregon Legislative Assembly – 2015 Regular Session
Legislative Fiscal Office***Only Impacts on Original or Engrossed
Versions are Considered Official***

Prepared by: John Terpening
Reviewed by: Doug Wilson
Date: 3-10-2015

Measure Description:

Provides that students in youth care center within detention facility are to receive educational services through Juvenile Detention Education Program.

Government Unit(s) Affected:

Department of Education

Summary of Expenditure Impact: See Analysis**Local Government Mandate:**

This bill does not affect local governments' service levels or shared revenues sufficient to trigger Section 15, Article XI of the Oregon Constitution.

Analysis:

The measure requires that students in youth care centers within a detention facility receive educational services through the Juvenile Detention Education Program (JDEP). The measure will allow the provider of the educational services within the detention facility to claim the students in the youth care centers as part of the Average Daily Membership (ADM) which is used to calculate the distribution of State School Funds. The ADM for students within the youth care center is weighted at 1.5. Currently there is one youth care center within a detention facility, located in Douglas County within the Roseburg School District. The ADM for this youth care center is 7.86, which is currently allocated to the Roseburg School District.

The Department of Education notes that this would not result in a reduction of State School Fund monies, but rather a reallocation from the Roseburg School District to the JDEP program, which is treated as a school district for purposes of weight in the State School Fund calculation.

The estimated shift in State School Funds is anticipated to be \$81,891 General Fund per year. This is based on a calculation of 7.86 ADM multiplied by the 1.5 weighted average multiplied by the average cost of \$6,861. The estimated cost for the full biennium would be \$161,782 General Fund. The measure has an emergency clause and is effective on passage.

**REVENUE IMPACT OF
PROPOSED LEGISLATION
Seventy-Eighth Oregon Legislative
Assembly
2015 Regular Session
Legislative Revenue Office**

**Bill Number: SB 475
Revenue Area: School Finance
Economist: Dae Baek
Date: 3/13/2015**

***Only Impacts on Original or Engrossed
Versions are Considered Official***

Measure Description: Broadens the scope of the Juvenile Detention Education Program (JDEP) to include the provision of educational services to youths placed in a youth care center within a detention facility.

Revenue Impact (in \$Millions): This bill does not change the total formula revenue.

Impact Explanation: While this bill does not change the total formula revenue, it may cause a shift in the State School Fund (SSF) distribution. A student in JDEP receives 1.5 weights for purposes of the SSF distribution. A student in a youth center within a detention facility currently gets a minimum weight of 1, and is taught by a school district where the youth center is located. The youth could carry a much higher weight, depending on the youth's individual characteristics. Despite potentially varying weights of individual students, the JDEP will get 1.5 weights per student when it provides educational services to the youths specified in the bill.

The transfer of responsibility under the bill could impact the total weights for the SSF distribution purpose, and consequently change the formula revenue per ADMw (weighted Average Daily Membership) to school districts. However, the impact is expected to be limited and minimal.

Creates, Extends, or Expands Tax Expenditure: No

PRELIMINARY STAFF MEASURE SUMMARY

Joint Committee On Ways and Means

Fiscal: Fiscal impact issued
Revenue: Revenue impact issued

Action Date:

Action:

Meeting Dates:

Prepared By: Krista McDowell, Fiscal Analyst

WHAT THE MEASURE DOES:

The measure requires that students in youth care centers within a detention facility receive educational services through the Juvenile Detention Education Program (JDEP). The measure will allow the provider of the educational services within the detention facility to claim the students in the youth care centers as part of the Average Daily Membership (ADM) which is used to calculate the distribution of State School Funds.

ISSUES DISCUSSED:

- The effect of the bill on the Northern Oregon Regional Correctional Facilities (NORCOR)

EFFECT OF COMMITTEE AMENDMENT:

No amendment.

BACKGROUND:

In juvenile detention facilities, there are two funding streams for education, based on the type of placement: one funding stream is for youth placed in detention, and one funding stream is for youth placed in youth care centers within detention facilities. Education for youth in detention, is the responsibility of a provider under contract with the Oregon Department of Education; and for those in youth care centers, education is the responsibility of the local school district where the detention facility is located. Juveniles in detention facilities are not otherwise segregated for the provision of services. Senate Bill 475 provides for educational services to all juveniles in detention facilities via the Juvenile Detention Education Program.