

Analysis

Item 48: Parks and Recreation Department

Boating Facility Improvement

Analyst: Matt Stayner

Request: Increase the Other Funds expenditure limitation by \$615,500 for the expenditure of two grants awarded the agency.

Recommendation: Approve the request.

Analysis: The Parks and Recreation Department (OPRD) applied for and was awarded funding for two grant proposals submitted to the Marine Board (OSMB), Boating Facilities Program. The first project consists of the replacement of two floating restroom facilities on Lake Billy Chinook; one at Kettle Falls and the other at Chinook Island. The second project is the replacement of floating docks at Bullards Beach State Park.

The Lake Billy Chinook grant totals \$293,000 and consists of \$219,750 Federal Funds from the Clean Vessel Act of 1992 (specifically providing assistance to states for marine sewage projects to support water quality) and \$73,250 Other Funds generated from boater fees including licensing, title registration, and gas taxes. These funds will be used to purchase and install two new floating restroom facilities, replacing the existing facilities that are in need of repair and upgrade. OPRD intends to decommission the existing facilities while they are being repaired and upgraded and then re-commission them in other locations. This will prevent lost public access to the facilities had the existing ones simply been removed from service to complete the repair and upgrade. OPRD has dedicated \$3,000 in administrative costs as non-cash matching funds for the grant.

The Bullards Beach grant totals \$322,500 and is funded entirely from boater fees. The overall project budget is \$434,400 and includes the OSMB grant funds, \$107,500 dedicated Lottery Funds from the OPRD Park Development, Facilities Construction and Maintenance program, and \$4,400 in non-cash administrative costs dedicated to the project. The funding will be used to replace the existing worn or damaged floating docks and make the docks ADA compliant.

Funding of both projects is on a reimbursement basis and the amounts stated are the maximum amount of funding available for the projects. The non-cash and dedicated Lottery Funds are included in the agency's current budget. The additional limitation requested is only for the grant funds received from the Oregon State Marine Board.

The Legislative Fiscal Office recommends approval of the request.

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Oregon Parks and Recreation Department
Pearson

Request: Increase Other Funds expenditure limitation by \$615,500 to expend two Boating Facilities Improvement Grants (BFG) from the Oregon State Marine Board.

Recommendation: Approve the request.

Discussion: The Oregon Parks and Recreation Department (OPRD) is requesting to increase its Other Funds expenditure limitation by \$615,500 to expend two BFG awards approved by the Oregon State Marine Board in June 2015. Because the grants are Other Funds from another state agency, OPRD was not required to seek permission from a Legislative body. The following table summarizes the grant projects.

Boating Facility Grants		
	Lake Bill Chinook	Bullards Beach State Park
Location (County)	Jefferson	Coos
Project Type	Replace two floating restrooms (four stalls)	Replace fabricate & install docks
Issue(s)	Proper flushing	Flotation, corrosion, ADA compliance
Annual Usage	43,648	9,000
Match Type	In-Kind	Cash and In-Kind
Match Amount	\$ 3,000	\$4,400 in-kind & \$107,500 cash
Project Cost	\$ 293,000	\$ 322,500
Annual maintenance cost estimate	\$ 2,000	\$ 6,000

In-kind match is existing budgeted activity that the grantor allows to be counted as match.

The 2015-17 Legislatively Approved Budget includes \$3,690,475 Other Funds expenditure limitation for the Park Development. The two BFG projects bring actual and projected expenditures to \$3,658,299, leaving just \$32,176 of uncommitted expenditure limitation available for the second half of the 2015-17 biennium. The requested increase would result in \$647,676 of available expenditure limitation to cover small grants during the second half of the current biennium. Based on the 2013-15 biennium, this increase would cover small grant activity in the second half of the 2015-17 biennium. The following table compares the 2013-15 biennium with the 2015-17 biennium as of April 2014 and April 2016.

	Small Grants 1st Year		Small Grants 2nd Year		Budgeted Limitation			
	Number	Average Amount	Number	Average Amount	Personal Services	ODOT	Small Grants	Total Limitation
2013-15	10	15,236	10	30,058	610,040	1,243,044	1,449,636	3,302,720
2015-17	20	89,375	Unknown	Unknown	627,751	1,243,044	1,819,680	3,690,475
Difference	10	74,140			17,711	-	370,044	387,755

At about the same point in the 2013-15 biennium there were 10 fewer small grants and those grants were much smaller than in the 2015-17 biennium. The small grants made in the second half of the 2013-15 biennium were nearly twice the size of the first year. If this pattern holds, the \$32,176 of Other Funds expenditure limitation left in the 2015-17 biennium will not be sufficient to cover the agency's needs. The expenditure limitation needed for the ODOT agreement and Personal Services cannot be tapped; in the 2013-15 biennium, only \$46 of unused

limitation remained available from these two elements. Based on historical experience, OPRD needs additional expenditure limitation in the Park Development program.

Legal Reference: Increase the Other Funds expenditure limitation established by chapter 303 section 1(3), Oregon Laws 2015, for the Oregon Parks and Recreation Department Park Development program, by \$615,500 for the 2015-17 biennium.



Oregon

Kate Brown, Governor

Parks and Recreation Department

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April 25, 2016

The Honorable Senator Peter Courtney, Co-Chair
The Honorable Representative Tina Kotek, Co-Chair
State Emergency Board
900 Court Street NE
H-178 State Capitol
Salem, OR 97301-4048

Dear Co-Chairpersons:

Nature of the Request:

The Oregon Parks and Recreation Department (OPRD) requests an increase in Other Fund limitation of \$615,500 to expend two grants awarded to OPRD by the Oregon State Marine Board (OSMB).

Agency Action:

The grant-funded projects support OPRD's mission of "protecting outstanding cultural, historic and recreational sites for the enjoyment and education of present and future generations." One project will fund the upgrade of two existing floating restrooms at Lake Billy Chinook to the current OSMB standard for this type of facility. The second project will fund the construction, purchase and installation of new aluminum boarding docks for the popular boat launch at Bullards Beach State Park on the south Coast.

OPRD is working with the fabricator under a price agreement with the State to order and receive the floating restrooms and then OPRD will install these new facilities at Lake Billy Chinook. OPRD will hire contractors through two competitive bid processes for the Bullards Beach project, one to fabricate the docks and a second to install the docks. OPRD will work with the OSMB throughout implementation of these two projects.

OPRD is providing \$107,500 of cash and \$4,400 of in-kind match funding for the Bullards Beach project. The Lake Billy Chinook floating restroom project requires \$3,000 of in-kind match funding. For both projects, the in-kind match is being provided by OPRD staff through project administration.

The Department became aware of this competitive Boating Facility Improvement grant opportunity in January 2015, and submitted its application to the first OSMB grant round in March 2015. The OSMB informed OPRD of the grant awards in June 2015. Grant agreement (\$322,500) for Bullard Beach was signed in October 2015 and amended in January 2016; the Lake Billy Chinook (Cove Palisades) agreement (\$293,000) was signed in February 2016.

Action Requested:

OPRD respectfully requests an increase in Other Fund limitation of \$615,500.

Legislation Affected:

Chapter 303, Section 1, Subsection 3 \$615,500.

Sincerely,

A handwritten signature in blue ink that reads "Lisa Sumption". The signature is written in a cursive, flowing style.

Lisa Sumption
Director